

# Regional Planning Commission Kingston Springs, Tennessee

May 12, 2022 Meeting Packet



# Kingston Springs Regional Planning Commission Meeting Agenda May 12, 2022

2	Submittal Deadline Date: April 1	5, 2022		
Tl	ne meeting was called to order by		at	pm.
1.	Roll Call of Voting Members:			
	Keith Allgood Tony Campbell Tony Gross Mike Hargis Lauren Hill Brian McCain Mike Patenaude Chuck Sleighter Todd Verhoven			
2.	Non-Voting Staff:			
	Sharon Armstrong John Lawless Martha Brooke Perry			
3.	Declaration of Quorum by Cha	irperson.		
١.	Motion to approve April 14, 20	22 Planning C	Commission meeting	minutes.

5. Motion to approve May 12, 2022 Planning Commission meeting agenda.

6.	Community	In	put

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- A. <u>Kingston Springs United Methodist Church Consideration of application of assignment of overlay within the ARTICLE 5.300 MIXED USE to Map 96B, GRP D, Parcels 6, 7, 7.01 for the purpose of preserving the historic structure constructed in 1927. The structure preceded adoption of zoning in the town. (Deferred from the April 2022 PC Meeting).</u>
- B. CLOMR Golf Club of TN FEMA Review
  - 1. Recommendation on CLOMR results to the Kingston Springs Board of Commissioners.
  - 2. <u>Consideration of Water Intake for the Harpeth River on The Golf Club</u> of DBI LLC.
  - 3. Consideration of the revised PUD Development Plan for The Golf Club of DBI LLC.

<u>DBI LLC.</u>	
8. New Business	
A. None	
9. Other (For Discussion Only).	
A. None	
10. Motion to Adjourn.	
The meeting was adjourned by	atpm
Mike Patenaude	Jamie Dupré
Planning Commission Chair	City Recorder



## Kingston Springs Regional Planning Commission Meeting Minutes April 14, 2022

Submittal Deadline Date: March 11, 2022

The meeting was called to order by Chairman Patenaude at 7:00 pm.

## 1. Roll Call of Voting Members:

Keith Allgood	Absent
Tony Campbell	Present
Tony Gross	Present
Mike Hargis	Absent
Lauren Hill	Absent
Brian McCain	Present
Mike Patenaude	Present
Chuck Sleighter	Present
Todd Verhoven	Present

### 2. Non-Voting Staff:

Sharon Armstrong	Present
John Lawless	Absent
Martha Brooke Perry	Present
Kellie Reed	Present

## 3. Declaration of Quorum by Chairperson.

## 4. Motion to approve March 10, 2022 Planning Commission meeting minutes.

Motion to approve March 10, 2022 Planning Commission meeting minutes made by Chuck Sleighter, second by Tony Gross. Motion approved unanimously.

## 5. Motion to approve April 14, 2022 Planning Commission meeting agenda.

Planner Armstrong requested to amend the agenda by adding to the Other section a discussion on a concept review application. Chuck Sleighter made a motion to approve the April 14, 2022 Planning Commission meeting agenda as amended, seconded by Todd Verhoven, and approved unanimously.

### 6. Community Input

Dan Rooney: Park Place Townhomes. Discussion of drainage issue behind the condos where there is standing water maybe a drainage ditch.

### 7. Old Business

# A. Oak Street - Final Plat for Kingston Springs United Methodist Church – deferred from March meeting.

City Planner Sharon Armstrong stated the Kingston Springs United Methodist Church wants to reconfigure their lots. Purpose to install a pavilion structure in order to have outdoor activities for church and this requires a plat revision. She pointed out the small house that is grandfathered and precedes any adoptions of any restrictions. Brian McCain is the surveyor on this project and stated that due to the church organization they are still determining who has the authority to sign the plat. Planner Armstrong stated that before the plat can be filed it must have signature, but it can be approved and it will be held for signature. With Brian McCain being involved with the project and required to abstain from the vote City Attorney Perry stated she needed a moment to review the provisions of the code in order to see if we have enough vote. Planner Armstrong stated once an item is heard the Planning Commission has sixty days to approve or it will be approved by default. Otherwise they will need to ask for permission to defer from the applicant. Attorney Perry recommended having a five (5) minute recess to see if another Planning Commission member could join the meeting. Chairman Patenaude called a recess at 7:10pm. Tony Campbell arrived at 7:15 p.m. and the meeting was called back to order at that time. Motion to approve the plat made by Chuck Sleighter, second by Tony Campbell. All in favor with Brian McCain recusing from the vote.

### B. Ellersly Subdivision - Update and Next Steps.

Planner Armstrong stated she checked on the subdivision today and there is still water runoff issues in the subdivision. There has been some forward movement as the owner has paid pass-thru fees that were due and their engineer has responded to staff comments. The notice of violation was issued due to the ongoing water runoff creating issues for residents. Chairman Patenaude inquired about properties adjacent to the subdivision and those properties being impacted by the water runoff. Planner Armstrong stated that from the town's perspective there are two issues. First is the unfinished infrastructure and the damage being done to it, and second is water making its way thru the subdivision and being deposited onto West Kingston Springs Road. If resolution to these items doesn't move forward quickly the infrastructure issues will not be abated. In addition, the property has been transfer from the Merville's to Energy Source Partners. Next step will be for staff create a PUD agreement.

### Planner Armstrong Discusses Omitted Agenda Item

Planner Armstrong alerted the Commission to an item that had inadvertently been omitted from the meeting agenda. The Kingston springs United Methodist Church will need approval from the Planning Commission for the mixed use of the property. Mayor Gross asked that, since the plat was approved, if the mixed use item could be deferred to next month. Brian McCain, as a representative for the applicant, stated deferring the item to the next meeting would be acceptable. Tony Campbell made a motion to defer the item to the next meeting, seconded by Chuck Sleighter. All in favor with Brian McCain recusing from the vote

### 8. New Business

### A. 132 Petro Road – Site Plan for Punjabi Dhaba Restaurant.

### 1) Addition to existing building.

Planner Armstrong stated it was brought to the Town's attention that there were several codes violations on this site related to the existing building and additional structures added. Armstrong indicated she had been working with the applicant to rectify these issues, resulting in the site plan submitted for approval. Armstrong stated the site plan must be approved in order for the construction plans to be submitted. Motion made by Chuck Sleighter to approve Punjabi Dhaba site plan, seconded by Mayor Gross, and approved unanimously.

**2)** Correction of violations existing on property for work done without a permit. Armstrong indicated she had been working with the applicant to rectify these issues, resulting in the site plan submitted for approval. With the site plan approved construction plans dealing with correction of current violations on the property can be submitted and reviewed.

## B. 134 Petro Road - Final Plat for AK Lube.

# Combination Plat to combine two parcels for construction of expansion of existing business.

City Planner Armstrong stated AK Lube would like to combine two lots they own in order to expand their business. Tony Campbell stated to make sure there is adequate parking and Planner Armstrong indicated there is and she would recommend approval. Tony Campbell made a motion to approve the final plat for AK Lube, seconded by Todd Verhoven. Brian McCain stated he was the surveyor on this plat and would recuse himself from the vote. All in favor with Brian McCain recusing from the vote.

### C. 134 Petro Road - Site Plan for AK Lube.

# Site Plan to expand existing business with the addition of additional structure and parking.

Planner Armstrong indicated the site plan has been reviewed and approved by staff and meets all Kingston Springs requirements. Motion made by Sleighter to approve site Plan for AK Lube, second by Todd Verhoven. Brian McCain stated he was the

surveyor on this plat and would recuse himself from the vote. All in favor with Brian McCain recusing from the vote..

### 9. Other (For Discussion Only).

### A. Proposed City Sewer Expansion - 191 Luyben Hills Rd.

Planner Armstrong stated the owner of the property would like to add the sewer at this location, at the owner's cost, due to the high cost of establishing septic field lines on this property. Planner Armstrong stated the property owner has indicated he would like to have a residential structure on this property. This line expansion would allow the Town to add on to the existing system with minimal cost. This was an item as discussion and no action was needed nor taken.

### B. Capital Improvement Plan - Retreat discussion

Planner Armstrong stated she did not attend the retreat this year but understood a decision has been reached for the Town to increase its proactive planning. Mayor Gross stated we need to start moving forward on this and requested Armstrong assist in this conversation. Planner Armstrong stated the problem the city has is the usable land and there are issues that need to be resolved related to future growth such as sewer and water issues, and traffic issues. A capital improvement plan needs to be designed in order to be proactive towards growth rather than reactive. This was an item as discussion and no action was needed nor taken.

Planner Armstrong also announced that a Code Enforcement Outreach meeting would be held April 23 at 11:30 a.m. Burns Park and everyone is welcome to attend.

### C. Concept Review

Tommy Crouch owns the sawmill on Highway 12 and he would like to purchase the lot on Petro Road. His company does cable hardwire set ups and needs office space. Planner Armstrong asked questions on how often deliveries would be, and how many employees will be there. Mr. Crouch stated it is a small commercial building of 5,000 square feet, and he employees approximately 40 people. Planner Armstrong stated traffic could be an issue as Petro Road exits onto Luyben Hills Road which already has traffic issues.

1	0.	Mo	tion	to.	Ad	journ.

Motion made by Mr. Campbell, seconded by Sleighter to adjourn all approved by voice vote and the meeting adjourned at 8:04 p.m.

The meeting was adjourned by	pm	
Mike Patenaude Planning Commission Chair	Jamie Dupré City Recorder	



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5 May 2022

Staff Review: THE GOLF CLUB OF TN CLOMR

Sharon Armstrong, City Planner John Lawless, City Manager & Floodplain Administrator

### PLANNING REVIEW:

The CLOMR issued by FEMA in response to the request by the Town of Kingston Springs indicates the proposed project for the bridge, water intake, regrading, and road located in the regulated A Zone of the property states there would be an increase in the base flood elevation of .1 ft. if constructed. The increase in base flood elevation is prohibited by Article 4, Section 4.100 - Floodplain district regulations of the Town of Kingston Springs Zoning Ordinance.

Review Comments: The proposed project cannot be permitted under the current Floodplain district regulations. The three options for the Kingston Springs Regional Planning Commission in making a recommendation to the Kingston Springs City Commission are:

- 1. Recommend to the City Commission to deny acceptance of the CLOMR and resulting map change.
- 2. Recommend to the City Commission to revise the Floodplain District Regulations to allow an increase in base flood elevation within the Town of Kingston Springs (Notification of adjacent jurisdictions and FEMA required). Revision would allow other applicants to build within regulated flood zones and to increase the base flood elevations within those zones.
- 3. Recommend to the City Commission to direct the applicant to revise the CLOMR submission to FEMA (at the cost of the developer) to gain compliance with the current Floodplain District Regulations.

Planning Staff recommendation: Recommend to the City Commission to deny acceptance of the CLOMR and resulting map change.

#### Floodplain Administrator recommendation:

The CLOMR remitted to the Town of Kingston Springs indicates the project proposed by The Golf Club of TN and Golf Club of DBI LLC results in an increase to the base flood elevation within the Town. Additionally the CLOMR assigns maintenance and financial responsibility and liability for the impact of the map change to the Town of Kingston Springs. This creates a burden to the Town and to existing property owners and taxpayers if the CLOMR and resulting map change are recommended by the



Kingston Springs Regional Planning Commission to the Kingston Springs City Commission and subsequently adopted by the City Commission after a revision to Article 4, Section 4.100 Floodplain District Regulations.

As the Floodplain Administrator for the Town of Kingston Springs, TN, and as a result of the reasonings stated in this letter, I recommend that the Kingston Springs Board of Commissioners deny acceptance of the CLOMAR and resulting map change.



# Federal Emergency Management Agency

Washington, D.C. 20472 April 7, 2022

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

IN REPLY REFER TO:

Case No.:

22-04-0078R

The Honorable Tony Gross Mayor, Town of Kingston Springs P. O. Box 256 Kingston Springs, TN 37082 Community Name: Town of Kingston Springs, TN

Community No.: 4

470289

104

### Dear Mayor Gross:

We are providing our comments with the enclosed Conditional Letter of Map Revision (CLOMR) on a proposed project within your community that, if constructed as proposed, could revise the effective Flood Insurance Study (FIS) report and Flood Insurance Rate Map (FIRM) for your community.

If you have any questions regarding the floodplain management regulations for your community, the National Flood Insurance Program (NFIP) in general, or technical questions regarding this CLOMR, please contact the Director, Mitigation Division of the Federal Emergency Management Agency (FEMA) Regional Office in Atlanta, GA, at (770) 220-5406, or the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP). Additional information about the NFIP is available on our website at https://www.fema.gov/flood-insurance.

Sincerely,

Patrick "Rick" F. Sacbibit, P.E., Branch Chief

**Engineering Services Branch** 

Federal Insurance and Mitigation Administration

#### Enclosure:

Conditional Letter of Map Revision Comment Document

cc: Mr. John Lawless City Manager

Town of Kingston Springs

Mr. D. Wayne Durham, P.E. James + Associates, Inc.

Page 1 of 5 Issue Date: April 7, 2022 Case No.: 22-04-0078R CLOMR-APP



# Federal Emergency Management Agency

Washington, D.C. 20472

## CONDITIONAL LETTER OF MAP REVISION COMMENT DOCUMENT

-		T	T	
	COMMUNITY INFORMATION	PROPOSED PROJECT DESCRIPTION	BASIS OF CONDITIONAL REQUEST	
COMMUNITY	Town of Kingston Springs Cheatham County Tennessee	BRIDGE FILL DETENTION BASIN	HYDROLOGIC ANALYSIS 1D HYDRAULIC ANALYSIS UPDATED TOPOGRAPHIC DATA	
	COMMUNITY NO.: 470289			
IDENTIFIER	Golf Club of Tennessee	APPROXIMATE LATITUDE AND LONGITUDE: 36,073, -87,079 SOURCE: OTHER DATUM: NAD 83		
	AFFECTED MAP PANELS			
TYPE: FIRM* NO.: 47021C0304E DATE: December 22, 2016 * FIRM - Flood Insurance Rate Map				
	FLOODING SOURCE A	ND REACH DESCRIPTION		
ig Brushy Creek –	from approximately 5,760 feet downstream of Clubhouse Crossing	to approximately 1,230 feet upstream of Clu	bhouse Crossing	
	PROPOSED PRO	ECT DESCRIPTION		
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Flooding Source **Proposed Project** Location of Proposed Project

Big Brushy Creek from approximately 3,870 feet downstream of Clubhouse Crossing New Bridge

> New Detention Basin from approximately 3,550 feet downstream of Clubhouse Crossing from approximately 5,760 feet downstream of Clubhouse Crossing to Fill Placement

approximately 3,240 feet downstream of Clubhouse Crossing

### SUMMARY OF IMPACTS TO FLOOD HAZARD DATA

Flooding Source Effective Flooding Decreases Proposed Flooding Increases Big Brushy Creek Zone A Zone AE NONE No BFEs\* **BFEs** YES NONE

BFEs - Base (1-percent-annual-chance) Flood Elevations

#### COMMENT

This document provides the Federal Emergency Management Agency's (FEMA's) comment regarding a request for a CLOMR for the project described above. This document is not a final determination; it only provides our comment on the proposed project in relation to the flood hazard information shown on the effective National Flood Insurance Program (NFIP) map. We reviewed the submitted data and the data used to prepare the effective flood hazard information for your community and determined that the proposed project meets the minimum floodplain management criteria of the NFIP. Your community is responsible for approving all floodplain development and for ensuring that all permits required by Federal or State/Commonwealth law have been received. State/Commonwealth, county, and community officials, based on their knowledge of local conditions and in the interest of safety, may set higher standards for construction in the Special Flood Hazard Area (SFHA), the area subject to inundation by the base flood). If the State/Commonwealth, county, or community has adopted more restrictive or comprehensive floodplain management criteria, these criteria take precedence over the minimum NFIP criteria.

This comment is based on the flood data presently available. If you have any questions about this document, please contact the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP) or by letter addressed to the LOMC Clearinghouse, 3601 Eisenhower Avenue, Suite 500, Alexandria, VA 22304, Additional Information about the NFIP is available on the FEMA website at https://www.fema.gov/flood-insurance

> Patrick "Rick" F. Sacbibit, P.E., Branch Chief Engineering Services Branch

Federal Insurance and Mitigation Administration



## Federal Emergency Management Agency Washington, D.C. 20472

# CONDITIONAL LETTER OF MAP REVISION COMMENT DOCUMENT (CONTINUED)

#### **COMMUNITY INFORMATION**

To determine the changes in flood hazards that will be caused by the proposed project, we compared the hydraulic modeling reflecting the proposed project (referred to as the proposed conditions model) to the hydraulic modeling reflecting the existing conditions.

The table below shows the changes in the base flood water-surface elevations (WSELs).

Base Flood WSEL Comparison Table			
Flooding Source: Big Brushy Creek		Base Flood WSEL Change (feet)	Location of maximum change
Proposed vs.	Maximum increase	0.1	Approximately 3,100 feet downstream of Clubhouse Crossing
Existing	Maximum decrease	0.9	Approximately 3,840 feet downstream of Clubhouse Crossing

NFIP regulations Subparagraph 60.3(b)(7) requires communities to ensure that the flood-carrying capacity within the altered or relocated portion of any watercourse is maintained. This provision is incorporated into your community's existing floodplain management ordinances; therefore, responsibility for maintenance of the altered or relocated watercourse, including any related appurtenances such as bridges, culverts, and other drainage structures, rests with your community. We may request that your community submit a description and schedule of maintenance activities necessary to ensure this requirement.

This comment is based on the flood data presently available. If you have any questions about this document, please contact the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP) or by letter addressed to the LOMC Clearinghouse, 3601 Eisenhower Avenue, Suite 500, Alexandria, VA 22304. Additional Information about the NFIP is available on the FEMA website at https://www.fema.gov/flood-insurance.

Patrick "Rick" F. Sacbibit, P.E., Branch Chief Engineering Services Branch Federal Insurance and Mitigation Administration

Case No.: 22-04-0078R



# Federal Emergency Management Agency

Washington, D.C. 20472

# CONDITIONAL LETTER OF MAP REVISION COMMENT DOCUMENT (CONTINUED)

### **COMMUNITY INFORMATION (CONTINUED)**

#### DATA REQUIRED FOR FOLLOW-UP LOMR

Upon completion of the project, your community must submit the data listed below and request that we make a final determination on revising the effective FIRM, and FIS report. If the project is built as proposed and the data below are received, a revision to the FIRM, and FIS report would be warranted.

- Detailed application and certification forms must be used for requesting final revisions to the maps. Therefore, when the map revision request for the area covered by this letter is submitted, Form 1, entitled "Overview and Concurrence Form," must be included. A copy of this form may be accessed at https://www.fema.gov/flood-maps/change-your-flood-zone/paper-application-forms/mt-2.
- The detailed application and certification forms listed below may be required if as-built conditions differ from the proposed plans. If required, please submit new forms, which may be accessed at https://www.fema.gov/flood-maps/change-your-flood-zone/paper-application forms/mt-2, or annotated copies of the previously submitted forms showing the revised information.

Form 2, entitled "Riverine Hydrology and Hydraulics Form." Hydraulic analyses for as-built conditions of the base flood must be submitted with Form 2.

Form 3, entitled "Riverine Structures Form."

- A certified topographic work map showing the revised and effective base floodplain boundaries. Please ensure that the revised information ties in with the current effective information at the downstream and upstream ends of the revised reach.
- An annotated copy of the FIRM, at the scale of the effective FIRM, that shows the revised base floodplain boundary delineations shown on the submitted work map and how they tie into the base floodplain boundary delineations shown on the current effective FIRM at the downstream and upstream ends of the revised reach.
- As-built plans, certified by a registered Professional Engineer, of all proposed project elements.
- Documentation of the individual legal notices sent to property owners who will be affected by any widening or shifting of the base floodplain and/or any BFE establishment along Big Brushy Creek.

This comment is based on the flood data presently available. If you have any questions about this document, please contact the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP) or by letter addressed to the LOMC Clearinghouse, 3601 Eisenhower Avenue, Suite 500, Alexandria, VA 22304. Additional Information about the NFIP is available on the FEMA website at https://www.fema.gov/flood-insurance.

Patrick "Rick" F. Sacbibit, P.E., Branch Chief

Engineering Services Branch

Federal Insurance and Mitigation Administration



## Federal Emergency Management Agency Washington, D.C. 20472

# CONDITIONAL LETTER OF MAP REVISION COMMENT DOCUMENT (CONTINUED)

### **COMMUNITY INFORMATION (CONTINUED)**

#### DATA REQUIRED FOR FOLLOW-UP LOMR (continued)

- An officially adopted maintenance and operation plan for the proposed detention basin. This plan, which may be in the form of a written statement from the community Chief Executive Officer, an ordinance, or other legislation, must describe the nature of the maintenance activities, the frequency with which they will be performed, and the title of the local community official who will be responsible for ensuring that the maintenance activities are accomplished.
- FEMA's fee schedule for reviewing and processing requests for conditional and final modifications to published flood information and maps may be accessed at https://www.fema.gov/flood-maps/change-your-flood-zone/status/flood-map-related-fees. The fee at the time of the map revision submittal must be received before we can begin processing the request. Payment of this fee can be made through a check or money order, made payable in U.S. funds to the National Flood Insurance Program, or by credit card (Visa or MasterCard only). Please either forward the payment, along with the revision application, to the following address:

LOMC Clearinghouse Attention: LOMR Manager 3601 Eisenhower Avenue, Suite 500 Alexandria, Virginia 22304-6426

or submit the LOMR using the Online LOMC portal at: https://hazards.fema.gov/femaportal/onlinelomc/signin

After receiving appropriate documentation to show that the project has been completed, FEMA will initiate a revision to the FIRM, and FIS report. Because the flood hazard information (i.e., base flood elevations, base flood depths, SFHAs, zone designations, and/or regulatory floodways) will change as a result of the project, a 90-day appeal period will be initiated for the revision. during which community officials and interested persons may appeal the revised flood hazard information based on scientific or technical data.

This comment is based on the flood data presently available. If you have any questions about this document, please contact the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP) or by letter addressed to the LOMC Clearinghouse, 3601 Eisenhower Avenue, Suite 500, Alexandria, VA 22304-6426. Additional Information about the NFIP is available on the FEMA website at https://www.fema.gov/flood-insurance.

Patrick "Rick" F. Sacbibit, P.E., Branch Chief Engineering Services Branch

Federal Insurance and Mitigation Administration



# Federal Emergency Management Agency

Washington, D.C. 20472

# CONDITIONAL LETTER OF MAP REVISION COMMENT DOCUMENT (CONTINUED)

### **COMMUNITY INFORMATION (CONTINUED)**

#### **COMMUNITY REMINDERS**

We have designated a Consultation Coordination Officer (CCO) to assist your community. The CCO will be the primary liaison between your community and FEMA. For information regarding your CCO, please contact:

Ms. Jacky Bell
Director, Mitigation Division
Federal Emergency Management Agency, Region IV
Rhodes Building, 3005 Chamblee Tucker Road
Atlanta, GA 30341
(770) 220-5406

This comment is based on the flood data presently available. If you have any questions about this document, please contact the FEMA Mapping and Insurance eXchange (FMIX) toll free at 1-877-336-2627 (1-877-FEMA MAP) or by letter addressed to the LOMC Clearinghouse, 3601 Eisenhower Avenue, Suite 500, Alexandria, VA 22304. Additional Information about the NFIP is available on the FEMA website at https://www.fema.gov/flood-insurance.

Patrick "Rick" F. Sacbibit, P.E., Branch Chief Engineering Services Branch Federal Insurance and Mitigation Administration